

Stricken language would be deleted from and underlined language would be added to present law.

State of Arkansas
95th General Assembly
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As Engrossed: H1/16/25 H1/23/25
A Bill

HOUSE BILL 1035

By: Representatives A. Collins, D. Garner, T. Shephard, Springer, Gonzales Worthen, *Barnett*

For An Act To Be Entitled

AN ACT TO CREATE THE ONLINE VOTER REGISTRATION ACT OF 2025; TO ALLOW ONLINE VOTER REGISTRATION; TO AMEND ARKANSAS CONSTITUTION, AMENDMENT 51; TO AMEND THE DUTIES OF THE SECRETARY OF STATE; AND FOR OTHER PURPOSES.

Subtitle

TO CREATE THE ONLINE VOTER REGISTRATION ACT OF 2025; TO ALLOW ONLINE VOTER REGISTRATION; TO AMEND ARKANSAS CONSTITUTION, AMENDMENT 51; AND TO AMEND THE DUTIES OF THE SECRETARY OF STATE.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

SECTION 1. DO NOT CODIFY. Title.

This act shall be known and may be cited as "The Online Voter Registration Act of 2025".

SECTION 2. Arkansas Constitution, Amendment 51, § 5(b)(1), concerning the duties of voter registration officials, is amended to read as follows:

(b)(1)(A) The Secretary of State is designated as the chief election official. The Secretary of State shall prepare and distribute the pre-addressed postcard mail voter registration application forms described in 51-6 of this amendment. Mail voter registration application forms shall serve for purposes of initial applications to register and shall also serve for changes of name, address, or party affiliation. Bilingual (Spanish/English)



forms, braille forms, and large print forms shall be available upon request. The Secretary of State shall make the state mail voter registration application form available for distribution through governmental and private entities with particular emphasis on making them available for organized voter registration programs. Any person may distribute state registration cards. All registration cards shall be distributed to the public without charge.

(B)(i) The Secretary of State shall prepare and administer online voter registration application forms.

(ii) Online voter registration application forms may serve for purposes of initial applications to register and may serve for changes of name, address, or party affiliation.

(iii) The system used to access the online voter registration application forms shall be accessible without charge.

SECTION 3. Arkansas Constitution, Amendment 51, § 5(e), concerning the duties of registration officials, is amended to add an additional subdivision to read as follows:

(f)(1) The Secretary of State may promulgate rules including detailed specifications for the online voter registration application forms, and the security measures for the protection of the voter registration applicant information and the voter registration list.

(2) A rule promulgated under subdivision (f)(1) of this section shall:

(A) Be consistent with this amendment and the laws passed by the General Assembly;

(B) Be of uniform application across the state; and

(C) Follow the procedure for review and approval by the General Assembly under the Arkansas Administrative Procedure Act, § 25-15-201 et seq.

(3) The Secretary of State shall not promulgate an emergency rule under this subsection (f) and under the Arkansas Administrative Procedure Act, § 25-15-201 et seq., within one hundred eighty (180) days of a federal election unless approved by the General Assembly or if the General Assembly is not in session, by the Legislative Council.

SECTION 4. Arkansas Constitution, Amendment 51, § 6(a)(1), concerning statements included on the mail voter registration application form, is amended to read as follows:

(a)(1) The mail voter registration application form and the online voter registration application form may only require identifying information, including a physical signature or mark, an electronic signature or mark, and other information, including data relating to previous registration by the applicant, as is necessary to assess the applicant's eligibility and to administer voter registration and other parts of the election process.

SECTION 5. Arkansas Constitution, Amendment 51, § 6(a)(3)(F), concerning statements included on the mail voter registration application form, is amended to read as follows:

(F) A physical signature or mark or an electronic signature or mark made under penalty of perjury that the applicant meets each requirement for voter registration;

SECTION 6. Arkansas Constitution, Amendment 51, § 6(a)(4), concerning statements included on the mail voter registration application form, is amended to read as follows:

(4) The following information may be requested on the registration card or online voter registration application form, but it shall not be required:

(A) Telephone number where the applicant may be contacted;
and

(B) Political party with which the applicant wishes to be affiliated, if any.

SECTION 7. Arkansas Constitution, Amendment 51, § 6(a)(5), concerning statements included on the mail voter registration application form, is amended to read as follows:

(5) The mail voter registration application form or the online voter registration application form shall not include ~~any~~ a requirement for notarization or other formal authentication.

SECTION 8. Arkansas Constitution, Amendment 51, § 6(a)(6), concerning

statements included on the mail voter registration application form, is amended to read as follows:

(6) The mail voter registration application form and the online voter registration application form shall include the following questions along with boxes or other means for the applicant to check “yes” or “no” in response:

(A) “Are you a citizen of the United States of America and an Arkansas resident?”;

(B) “Will you be eighteen (18) years of age on or before election day?”;

(C) “Are you presently adjudged mentally incompetent by a court of competent jurisdiction?”; and

(D) “Have you ever been convicted of a felony without your sentence having been discharged or pardoned?”.

SECTION 9. Arkansas Constitution, Amendment 51, § 6(a)(7), concerning statements included on the mail voter registration application form, is amended to read as follows:

(7) The mail voter registration application form and the online voter registration application form shall include the following statements immediately following the questions asked in subdivision (a)(6) of this section:

(A) “If you checked ‘No’ in response to either questions A or B, do not complete this form.”;

(B) “If you checked ‘Yes’ in response to either questions C or D, do not complete this form.”; and

(C) The mail-in voter registration application form and the online voter registration application form shall include the following statement:

“If your voter registration application form is submitted by mail or online and you are registering for the first time, and you do not have a valid driver’s license number or Social Security number, in order to avoid the additional identification requirements upon voting for the first time you must submit with the ~~mailed~~ voter registration application form: (a) a current and valid photo identification; or (b) a copy of a current utility bill, bank statement, government check, paycheck, or other

government document that shows your name and address.”

SECTION 10. Arkansas Constitution, Amendment 51, § 8(a)(2), concerning voter registration application records and reports, is amended to read as follows:

(2) The Secretary of State shall transmit all mail voter registration ~~applications~~ application forms and online voter registration application forms to the appropriate permanent registrar no later than ten (10) days after the date of receipt. When ~~applications~~ mail voter registration application forms and online voter registration application forms are received within five (5) days before the last day of registration for an election, they must be transmitted no later than five (5) days after date of receipt. If mail voter registration application forms and online voter registration application forms are received by the wrong election office, they shall be forwarded to the appropriate permanent registrar not later than the fifth day after receipt.

SECTION 11. Arkansas Constitution, Amendment 51, § 8(c)(1), concerning voter registration application records and reports, is amended to read as follows:

(c)(1) The Secretary of State shall collect, maintain, and publish monthly statistical data reflecting the number of new voter registration applications, changes of address, name, and party affiliation, and declinations received by mail, electronically, and in:

- (A) ~~state~~ State revenue offices;
- (B) ~~public~~ Public assistance agencies;
- (C) ~~disabilities~~ Disabilities agencies;
- (D) ~~recruitment~~ Recruitment offices of the ~~Armed Forces of the United States~~ United States Armed Forces;
- (E) ~~public~~ Public libraries; and
- (F) ~~offices~~ Offices of the Arkansas National Guard.

SECTION 12. Arkansas Constitution, Amendment 51, § 9(c), concerning the application to register to vote, is amended to add an additional subdivision to read as follows:

(4) The permanent registrar shall register qualified applicants

who apply to register to vote by using an online voter registration application form if:

(A) The online voter registration application form is submitted no later than thirty (30) days before the date of the election; and

(B) The applicant for online voter registration provides a current valid driver's license number or the last four (4) digits of the applicant's Social Security number.

SECTION 13. Arkansas Constitution, Amendment 51, § 10(a), concerning the transfer and change of status for a registered voter, is amended to read as follows:

(a) Upon a change of legal residence within the county, or a change of name, any registered voter may cause his or her registration to be transferred to his or her new address or new name by completing and mailing a federal or state mail voter registration application form, by completing an online voter registration application form, by updating his or her address at the Office of Driver Services, any state revenue office, public assistance agency, disabilities agency, or other voter registration agency, by signing a mailed request to the permanent registrar, giving his or her present address and the address at which he or she was last registered or his or her present name and the name under which he or she was last registered, or by applying in person at the office of the permanent registrar.

SECTION 14. Arkansas Constitution, Amendment 51, § 10(b)(1), concerning the transfer and change of status for a registered voter, is amended to add an additional subdivision to read as follows:

(b)(1) Upon a change of legal residence from one (1) county within the state to another county within the state, any registered voter may cause his or her registration to be transferred to the new county at his or her new address by:

(A) Completing and mailing a federal or state mail voter registration application form;

(B) Updating his or her new address at a voter registration agency, including without limitation the Office of Driver Services or a state revenue office, public assistance agency, or disabilities agency;

(C) Signing a mailed request to the permanent registrar giving the voter's present address and the address at which the voter was last registered; ~~or~~

(D) Applying in person for the transfer at the office of the permanent registrar; or

(E) Completing an online voter registration application form.

SECTION 15. Arkansas Code § 7-5-201(e)(1), concerning voter qualification, is amended to read as follows:

(e)(1) A person registering to vote by mail or by an online voter registration application form and who has not previously voted in a federal election in this state shall:

(A) Present to the election official a current and valid photo identification or a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter when appearing to vote in person either early or at the polls on election day; or

(B) When voting by mail, submit with the ballot a copy of a current and valid photo identification or a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter.

SECTION 16. Arkansas Code § 7-5-201(e)(3)(E) and (F), concerning voter qualification, are amended to read as follows:

(E) Persons who register to vote by mail or by an online voter registration application form and submit as part of the registration any of the identification documents listed in subdivision (e)(1) of this section; or

(F) Persons who register to vote by mail or by an online voter registration application form and submit with the registration either a driver's license number or at least the last four (4) digits of the individual's Social Security number and with respect to whom a state or local election official matches the license number or Social Security number with an existing state identification record bearing the same number, name, and date of birth as provided in the registration.

SECTION 17. Arkansas Code § 7-5-305(a)(8)(B)(iii), concerning first-time voter identification, is amended to read as follows:

(iii) A first-time voter who registers by mail or by an online voter registration application form without providing identification when registering and desires to vote in person but who does not meet the identification requirements of § 7-5-201(e) may cast a provisional ballot.

SECTION 18. Arkansas Code Title 7, Chapter 5, Subchapter 3, is amended to add an additional section to read as follows:

7-5-325. Online voter registration.

(a) The Secretary of State shall establish and maintain a secure online voter registration system.

(b) The online voter registration system shall allow:

(1) The submission of an online voter registration application form meeting the requirements established in Arkansas Constitution, Amendment 51, § 6; and

(2) A voter registration to be completed using the online voter registration system and after completion on the online voter registration system, to be included on the voter registration list.

(c) The Secretary of State shall:

(1) Employ security measures the Secretary of State determines to be necessary to ensure the integrity, accuracy, and security of the online voter registration system; and

(2) Establish and implement a process for the verification of address information submitted by a person registering to vote, or a registered voter updating his or her address when:

(A) Using the online voter registration application form;

(B) Providing address information to a state agency charged with voter registration address information; or

(C) Using a state mail voter registration application form.

(d) Each person using the online voter registration system shall be informed as to whether:

(1) The online voter registration application form has been

successfully submitted and is pending approval; or

(2) The online voter registration system encountered an error in processing the online voter registration application form and the online voter registration application form was not successfully submitted.

(e)(1) The Secretary of State shall promulgate rules necessary to implement the requirements under this section under the Arkansas Administrative Procedure Act, § 25-15-201 et seq.

(2) The Secretary of State shall not promulgate emergency rules necessary to implement this section under the Arkansas Administrative Procedure Act, § 25-15-201 et seq., within one hundred eighty (180) days of a federal election unless approved by the General Assembly or if the General Assembly is not in session, by the Legislative Council.

SECTION 19. Arkansas Code § 7-5-412(a)(2)(B) concerning identification for absentee ballots, is amended to read as follows:

(B) A copy of a current and valid photographic identification or a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the first-time voter, for first-time voters who registered by mail or by an online voter registration application form. However, this requirement does not apply if:

(i) The voter registered to vote by mail or by an online voter registration application form and provided the identification at that time; or

(ii) The first-time voter registered to vote by mail or by an online voter registration application form and submitted his or her driver's license number or at least the last four (4) digits of his or her Social Security number at the time and this information matches the information in an existing state identification record bearing the same number, name, and date of birth as provided in the registration.

SECTION 20. Arkansas Code § 7-5-416(b)(1)(F), concerning the counting of absentee ballots, is amended to read as follows:

(F)(i) After the election official reads aloud from the statement, the election officials shall compare the name, address, date of birth, and signature of the voter's absentee application with the voter's

statement and~~;~~:

(a) ~~For~~ For first-time voters who registered by mail, the first-time voter's identification document unless the voter previously provided identification at the time of mailing the voter registration application~~;~~ or

(b) For first-time voters who registered using an online voter registration application form, the first-time voter's identification document unless the voter previously provided identification at the time of electronically registering using an online voter registration application form.

(ii) If the county board of election commissioners determines that the absentee application and the voter's statement do not compare as to name, residential voting address, date of birth, and signature, the absentee ballot shall not be counted.

(iii) If a first-time voter fails to provide the required identification with the absentee ballot or at the time of mailing the voter registration application~~,~~ or at the time of registration using an online voter registration application form, then the absentee application, absentee ballot envelope, and voter's statement shall be placed in an envelope marked "provisional" and the absentee ballot shall be considered a provisional ballot;

SECTION 21. EFFECTIVE DATE. This act shall become effective on and after January 1, 2026.

/s/A. Collins